March 27, 2020

President Donald J. Trump
The White House
1600 Pennsylvania Avenue, N.W.
Washington, D.C. 20500

Dear President Trump:

As you recently declared, the spread of COVID-19 is a national emergency that threatens thousands of lives across our country. According to estimates, the death toll from this virus could range anywhere from tens of thousands to hundreds of thousands or even more than one million in the United States. We, as former United States Attorneys, federal judges, Assistant United States Attorneys, and DOJ lawyers and leaders, understand the obligation to protect the safety and wellbeing of everyone in our community. This obligation extends to those in federal detention and correctional centers, where almost 20 percent are over the age of 50 and many have underlying health conditions. This obligation also extends to staff and correctional officers, their families, and the communities where these facilities are located. We write to express our concern that, unless you take immediate action, it will be just a matter of time before there is a COVID-19 outbreak of massive proportions in a federal detention or correctional facility.

We believe that the current crisis creates a need to speak out and urge current leaders to implement a plan to dramatically reduce the number of incarcerated individuals and address the threat of disastrous outbreaks. If and when a COVID-19 outbreak occurs in a Bureau of Prisons facility, the correctional officers and staff will all be at great risk of infection as well. With all of these concerns in mind, we urge you to support these efforts by:

- Using your executive power to sensibly commute sentences (as discussed below);
- Encouraging and establishing policies to promote the limitation of new custody to only individuals who present a serious and demonstrable risk to public safety;
- Creating a bipartisan emergency advisory group to quickly guide this process and ensure that the most vulnerable are protected;
- Urging the Bureau of Prisons to take measures to ensure the regular testing, safety and health care support of correctional staff, including full pay if they become sick with the virus; and
- Supporting emergency funding for:
  - The prevention and treatment of COVID-19 for those who remain in custody;
  - Reentry services and supports for those released from custody; and
  - Incentivizing state and local governments to take appropriate actions to advance all of these objectives in their jurisdictions and address the immediate public health concerns in their own jails and prisons.

The CDC and your administration have released guidelines recommending that people avoid gatherings larger than 10 people – and we applaud that cautionary approach to avoid the spread

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of this potent virus. Yet there are almost 2.3 million individuals in prisons, jails and detention centers in the United States – 175,000 of whom are in Bureau of Prison facilities – and many of these places hold thousands of people and have two or three inmates confined in a single small cell. The corrections and detention system is a breeding ground for an infectious outbreak. People incarcerated in prisons, jails and detention centers live in close proximity to each other, and have little access to hand sanitizer or the ability to engage in frequent hand washing and other safety measures recommended by the CDC such as staying six feet away from other people.

Moreover, prisons are not closed environments. Prisons can cause COVID-19 to spread like wildfire and introducing just one carrier of the virus (often individuals who are asymptomatic) could impact not just everyone inside a facility but anyone leaving the facility – whether a person who is released, staff returning back to their homes, or a vendor – who then interacts with the outside community.

To prevent the rapid spread of COVID-19 in facilities under your federal control, we urge you to start commuting sentences immediately. While we hope that you will work together with a bipartisan emergency advisory group to quickly guide that process, we recommend that you immediately identify and process commutations for three groups: older persons, persons who are medically vulnerable, and persons who have already served almost all of their sentence. Specifically, we urge you to:

- Commute sentences for older persons unless there is clear evidence that release would present a serious and demonstrable risk to public safety. While the virus infects people of all ages, the World Health Organization (WHO) is clear that older people are at a higher risk of getting severe COVID-19 disease and dying. In fact, the risk of severe disease gradually increases with age, starting from around 40 years. Older people who are released from prison pose little risk to public safety and studies have shown those over 65 hold the lowest rates of reoffending among all incarcerated demographics. Moreover, studies show “arrest rates among older adults decline to a mere 2 percent by age 50 and are close to zero percent by age 65.” It is crucial for the public health and safety of all that this group be prioritized for commutation and release.

- Commute sentences for the medically vulnerable population unless there is clear evidence that release would present a serious and demonstrable risk to public safety. The WHO advises that persons suffering from cardiovascular disease, diabetes, chronic

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respiratory disease, asthma, or cancer are at heightened risk. In addition to older people, the WHO has identified persons with these underlying medical conditions to be at greater risk for contracting severe COVID-19. While there is little known yet about the effects of COVID-19 on pregnant women, the CDC explains that with viruses from the same family as COVID-19, and other viral respiratory infections, such as influenza, pregnant women have had a higher risk of developing severe illness. Almost 40 percent of individuals in corrections and detention settings have underlying health conditions and it is crucial that we take steps proactively to ensure their safety and release from densely populated correctional facilities.

- **Commute sentences for persons who have served almost all of their sentence unless there is clear evidence that release would present a serious and demonstrable risk to public safety.** This measure will limit overcrowding that can lead to further spread of the COVID-19 virus and free up beds that will be needed to care for the sick who should be individually quarantined and housed separately from others.

Mr. President, you have the executive power to commute sentences for people in these three groups, and implementing the other steps noted above, while maintaining the interests of justice and without compromising public safety. This is an opportunity for you to substantially reduce the consequences of COVID-19, while setting an example for all local and state officials so they are encouraged to take similar actions in their jails and prisons. The actions you take today will mitigate harm and devastation for millions of people across this country, ensure that America is acting in the best interest of all of us, and will ultimately save lives. There is not a moment to lose.

Sincerely,

**Julie Abbate,** Former Deputy Chief, Special Litigation Section, Civil Rights Division

**Jonathan Abernethy,** Former Assistant United States Attorney

**Steven Abrams,** Former Immigration Judge, Former Special Assistant United States Attorney

**Jan Adler,** Former United States Magistrate Judge, Southern District of California

**Jo Anne Adlerstein,** Former Assistant United States Attorney

**Christopher Alberto,** Former Chief, Justice Enforcement Team and Financial Litigation, United States Attorney's Office for the District of Massachusetts

**Edward Alon,** Former Assistant United States Attorney

**Albert Alschuler,** Former Special Assistant to the Assistant Attorney General, Criminal Division

**Lee Altschuler,** Former Chief, Silicon Valley Branch Office, United States Attorney's Office for the Northern District California

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Updated April 16, 2020

David Apfel, Former Assistant United States Attorney
Roy L. Austin, Former Deputy Assistant Attorney General, Civil Rights Division
David Axelrod, Former Assistant United States Attorney
Donald Ayer, Former Deputy Attorney General
Samuel Bagenstos, Former Principal Deputy Assistant Attorney General, Civil Rights Division
Terry Bain, Former Immigration Judge
Chiraag Bains, Former Senior Counsel to the Assistant Attorney General, Civil Rights Division
Robert Baker, Former Trial Attorney
Wayne Baker, Former Assistant United States Attorney
Katherine Baldwin, Former Section Chief, Civil Rights Division
Tamara Barner, Former Assistant General Counsel, Federal Bureau of Investigation
Jane Barrett, Former Assistant United States Attorney
John Q. Barrett, Former Counselor to the Inspector General
Lew Baylor, Former Assistant Chief, Land Acquisition Section, Environmental and Natural Resources Division
Laurence Beck, Former Senior Trial Attorney
Laura Beckerman, Former Trial Attorney
Bernard Bell, Former Assistant United States Attorney and Senior Litigation Counsel, United States Attorney's Office for the Southern District of New York
Arianna Berg, Former Assistant United States Attorney
Emily Berger, Former Deputy Chief, Criminal Appeals, United States Attorney's Office for the Eastern District of New York
Rick Berne, Former Assistant United States Attorney
Anurima Bhargava, Former Chief, Educational Opportunities Section, Civil Rights Division
Despena Billings, Former Assistant United States Attorney, Deputy Chief Major Crimes
Robert Biniaz, Former Assistant United States Attorney
Carl Blackstone, Former Supervisory Assistant United States Attorney
G. Robert Blakey, Former Special Attorney, Organized Crime and Racketeering Section, Criminal Division
Meghan Blanco, Former Assistant United States Attorney
Joseph (Jerry) Block, Former Chief, Environmental Crimes Section, Environment and Natural Resources Division
Noah Bookbinder, Former Trial Attorney
Tressa Borland, Former Senior Trial Attorney
Myesha Braden, Former Trial Attorney
Alvin Bragg, Former Assistant United States Attorney
Bert Brandenburg, Former Director of Public Affairs
Saul (Sunny) Brenner, Former Assistant United States Attorney
Kathleen Brinkman, Former Assistant United States Attorney
Michael Bromwich, Former Inspector General
Jim Brosnahan, Former Assistant United States Attorney
Kenyen Brown, Former United States Attorney, Southern District of Alabama
Roberta Brown, Former Legal Counsel to the United States Attorney, United States Attorney's Office for the District of Massachusetts
Ronald Brunson, Former Senior Litigation Counsel, United States Attorney's Office for the Northern District of Alabama
Jacob Buchdahl, Former Assistant United States Attorney
Thomas K. Buck, Former Assistant United States Attorney
David Bukey, Former Interim United States Attorney, Eastern District of Wisconsin
Paula Burnett, Former First Assistant United States Attorney
Barbara Burr, Former Senior Trial Attorney
Alexander Busansky, Former Trial Attorney
A. Bates Butler, Former United States Attorney, District of Arizona
Paul Butler, Former Trial Attorney
Luis C.deBaca, Former Director, Office of Sex Offender Sentencing, Monitoring, Apprehending, Registering, and Tracking
James Cadogan, Former Counselor to the Attorney General
Denise Cafaro Hammond, Former Trial Attorney
Cynthia Campbell, Former Assistant United States Attorney
J.A. (Tony) Canales, Former United States Attorney, Southern District of Texas
Ellen Canfil, Former Law Clerk
Steve Canfil, Former Trial Attorney
Bennett Capers, Former Assistant United States Attorney
Thomas Carey, Former Supervisory Special Agent, Federal Bureau of Investigation
Veta Carney, Former Senior Trial Attorney
Julia Caroff, Former Senior Litigation Counsel
Gilbert Carrasco, Former Special Assistant to the Deputy Assistant Attorney General
Bruce D. Carter, Former Assistant United States Attorney
Christopher Casey, Former Deputy Associate Attorney General
Jeffrey Chase, Former Immigration Judge
Ernest Chen, Former Special Attorney, Organized Crime Section
Ed Chung, Former Senior Advisor
Thomas Coffin, Former Chief, Criminal Division, United States Attorney’s Office for the Southern District of California
Tristram Coffin, Former United States Attorney, District of Vermont
Sanford Cohen, Former Chief, Civil Rights, United States Attorney’s Office for the Eastern District of New York
Ellen Corcella, Former Chief, General Crimes, United States Attorney’s Office for the Eastern District of New York
Paul Corradini, Former Assistant United States Attorney
Michael Cotter, Former United States Attorney, District of Montana
Patrick Cotter, Former Special Attorney, Strike Force on Organized Crime, United States Attorney’s Office for the Eastern District of New York
Robert Crouch, Former United States Attorney, Western District of Virginia
William B. Cummings, Former United States Attorney, Eastern District of Virginia
Margaret E. Curran, Former United States Attorney, District of Rhode Island
William Currier, Former Assistant United States Attorney
Lisa Damiano, Former Trial Attorney
Mary Jude Darrow, Former Assistant United States Attorney
Gabe Davis, Former Trial Attorney
Gregory Davis, Former United States Attorney, Southern District of Mississippi
Elizabeth de la Vega, Former Chief, San Jose Branch, United States Attorney’s Office for the Northern District of California
Janet K. DeCosta, Former Trial Attorney; Former Special Assistant United States Attorney
Michelle DeLong, Former Assistant United States Attorney
Joseph DePietro, Former Assistant United States Attorney
Larry Dessem, Former Senior Trial Attorney
Eric Dobberteen, Former Assistant United States Attorney
Judith Dobkin, Former Assistant United States Attorney
Jeremiah Donovan, Former Assistant United States Attorney
Bill Downes, Former United States District Judge, District of Wyoming
Robert Duffey, Former Assistant United States Attorney
Roberta Eaton, Former Assistant United States Attorney
Peter Edelman, Former Special Assistant to the Assistant Attorney General
John S. Edwards, Former United States Attorney, Western District of Virginia
Willie Ellison, Former Assistant United States Attorney
James William Elwin Jr., Former Trial Attorney
Dione Enea, Former Special Assistant United States Attorney
Cecelia Espenoza, Former Appellate Immigration Judge
Curtis Fallgatter, Former Chief Assistant, United States Attorney's Office for the Middle District of Florida
John Falvey, Former Assistant United States Attorney
Anthony Farley, Former Assistant United States Attorney
James Feldman, Former Assistant to the Solicitor General
Edward Ferguson, Former Deputy Chief, Civil Division, United States Attorney's Office for the Southern District of New York
Noel Ferris, Former Immigration Judge
Louis Fischer, Former Senior Attorney
John Fishwick, Former United States Attorney, Western District of Virginia
Catherine Fisk, Former Attorney, Appellate Staff, Civil Division
Joyce Fitzpatrick, Former Assistant United States Attorney
Elizabeth Fleming, Former Assistant United States Attorney
Carole Florman, Former Deputy Director of Public Affairs
Roberta Flowers, Former Assistant United States Attorney
Kalyn Free, Former Senior Counsel, Indian Resources Section
Carol Garfield Freeman, Former Deputy Chief, Appellate Division, United States Attorney’s Office for the District of Columbia
Susan French, Former Senior Special Counsel for Human Trafficking
Alan Friedman, Former Special Assistant Attorney General
Henry Frohsin, Former First Assistant United States Attorney
Thomas Gannon, Former Trial Attorney
Douglas Gansler, Former Assistant United States Attorney
Marc Garber, Former Assistant United States Attorney
Kay Gardiner, Former Deputy Chief, Civil Division, United States Attorney’s Office for the Southern District of New York
Lenore Garon, Former Trial Attorney
Robert Gary, Former Acting Chief, Cleveland Organized Crime Strike Force
Shimica Gaskins, Former Acting Assistant Deputy Attorney General, Office of Legal Policy
Stuart Gerson, Former Acting Attorney General of the United States; Former Assistant Attorney General, Civil Division
Carol Gillam, Former Assistant United States Attorney
Peter Ginsberg, Former Assistant United States Attorney
Precious Gittens, Former Assistant United States Attorney
Eileen Gleason, Former Executive Assistant United States Attorney, United States Attorney's Office for the District of Louisiana
Paul Glickman, Former Trial Attorney
Aron Golberg, Former Trial Attorney
Marc L. Goldman, Former United States Magistrate Judge, Central District of California
Janet Goldstein, Former Assistant United States Attorney
George I. Gordon, Former Chief Appellate Attorney
Douglas Graham, Former Assistant United States Attorney
Peter Gray, Former Trial Attorney
Lisa Griffin, Former Assistant Counsel, Office of Professional Responsibility
Barry Grissom, Former United States Attorney, District of Kansas
James Gross, Former Trial Attorney
Emily Gunston, Former Deputy Chief, Special Litigation Section, Civil Rights Division
Vanita Gupta, Former Head of the Civil Rights Division
Jimmy Gurule, Former Assistant Attorney General
Melinda Haag, Former United States Attorney, Northern District of California
David Hackney, Former Assistant United States Attorney
Beverly Hadley, Former Senior Trial Attorney
James Hair, Former Assistant United States Attorney
Eric Halperin, Former Acting Deputy Assistant Attorney General
John Hanify, Former Assistant United States Attorney
Shamul Haque, Former Attorney-Advisor
Sherri Evans Harris, Former Executive Assistant United States Attorney
George Hastings, Former Assistant Chief, Claims Court Section, Tax Division
Tom Heffelfinger, Former United States Attorney, District of Minnesota
Deb Herzog, Former Chief, White Collar Crime and Public Corruption Sections, Fort Lauderdale Branch Office, United States Attorney's Office for the Southern District of Florida

Eve Hill, Former Deputy Assistant Attorney General

Robert Hobbs, Former Supervisory Assistant United States Attorney; Former United States Marshal

Jean M Hobler, Former Senior Litigation Counsel, United States Attorney's Office for the Eastern District of California

Henry Hockeimer, Former Assistant United States Attorney

Gerard Hogan, Former Special Litigation Counsel

Teresa Holland, Former Senior Trial Attorney

Patricia Holmes, Former Assistant United States Attorney

Richard J. Holwell, Former United States District Judge, Southern District of New York

Rachel Homer, Former Trial Attorney

Charles Honeyman, Former Immigration Judge

James Hopkins, Former United States Magistrate Judge, Southern District of Florida; Former Special Assistant United States Attorney

Amy Howe, Former Assistant United States Attorney

Teresa Howie, Former Deputy Chief, Superior Court Division, United States Attorney's Office for the District of Columbia

Clare Huntington, Former Attorney Adviser, Office of Legal Counsel

Charles A. Intriglio, Former Assistant United States Attorney

Jeffrey Isaacs, Former Deputy Chief, Major Frauds Section, United States Attorney's Office for the Central District of California

Lisalyn Jacobs, Former Chief of Staff, Civil Rights Division

Elliott Jacobson, Former Senior Litigation Counsel

Jeffrey Johnson, Former Special Attorney, Criminal Division

Susan Johnston, Former Assistant United States Attorney

Mark Josephs, Former Assistant Director, Consumer Protection Branch

Bertha Josephson, Former Assistant United States Attorney

Peter Kadvik, Former Assistant Attorney General, Office of Legislative Affairs

Lauren Kahn, Former Trial Attorney

James Kainen, Former Assistant United States Attorney

Mark Kalmansohn, Former Assistant Division Chief, Trial Training, Criminal Division, United States Attorney's Office for the Central District of California

Susan Kamlet, Former Assistant United States Attorney
Barbara Kammerman, Former Acting Director, Professional Responsibility Advisory Office

Michael Karam, Former Senior Trial Attorney

Glenn Katon, Former Trial Attorney

Robert Katzberg, Former Assistant United States Attorney

Jenni Katzman, Former Senior Counsel to Access to Justice

Steven Kazan, Former Assistant United States Attorney

Jeanne Kempthorne, Former Chief, Public Corruption Unit, United States Attorney’s Office for the District of Massachusetts

Thomas Kennelly, Former Acting United States Attorney, Western District of New York

Kenneth Kessler, Former Trial Attorney

David Kettel, Former Assistant United States Attorney

Loretta King, Former Deputy Assistant Attorney General, Civil Rights Division

Bonnie Klapper, Former Assistant United States Attorney

Joshua Klein, Former Assistant United States Attorney

Robert Klonoff, Former Assistant to the Solicitor General

LeDora Knight, Former Assistant United States Attorney

Steven Koh, Former Trial Attorney

Christine Kohl, Former Appellate Attorney

Mark Kokanovich, Former Deputy Appellate Chief

George Kokus, Former Deputy Chief, Criminal Division, United States Attorney’s Office for the Southern District of Florida

John A. (Jack) Kolar, Former Senior Trial Attorney

Elizabeth Komar, Former Attorney Advisor, Executive Office of Immigration Review

Laurie Korenbaum, Former Chief, Violent and Organized Crime, United States Attorney's Office for the Southern District of New York

Charles Kreindler, Former Assistant United States Attorney

Miriam Krinsky, Former Chief, Criminal Appeals and General Crimes, United States Attorney’s Office for the Central District of California

Amy Krupsky, Former Attorney Advisor, Office of Information and Privacy

Bruce Kuhlik, Former Assistant to the Solicitor General

Larry Kupers, Former Acting Pardon Attorney

Stephen Kurzman, Former Assistant United States Attorney

Iryna Kwasny, Former Trial Attorney
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Elizabeth Larin, Former Chief, Civil Division, United States Attorney’s Office for the Eastern District of Michigan

Scott R. Lassar, Former United States Attorney, Northern District of Illinois

Dina Lassow, Former Trial Attorney

John Laub, Former Director, National Institute of Justice

Mary Lou Leary, Former Acting Assistant Attorney General, Office of Justice Programs

Deborah Leff, Former Pardon Attorney

Charles Lembcke, Former Assistant United States Attorney

Harriet Leva, Former Assistant United States Attorney

Laurie Levenson, Former Chief, Appeals and Training, United States Attorney's Office for the Central District of California

Marc Levey, Former Senior Trial Attorney; Former Special Attorney to the Attorney General

Jane Levine, Former Assistant United States Attorney

Robert Libman, Former Special Litigation Counsel, Civil Rights Division

Victoria Liccione, Former Assistant United States Attorney

Frank Lindh, Former Law Clerk to the Solicitor General of the United States

Robin Linsenmayer, Former Assistant United States Attorney

Rory Little, Former Associate Deputy Attorney General

Wade Livingston, Former Trial Attorney

Gregory Lockhart, Former United States Attorney, Southern District of Ohio

Jean Lujan, Former Deputy Assistant Commissioner, Immigration and Naturalization Service

Ronald Machen, Former United States Attorney, District of Columbia

Michael MacQueen, Former Chief of Investigative Research, Office of Special Investigations

David Marlin, Former Trial Attorney

Jody Marten, Former Senior Adjudications Officer

Gerard Martin, Former Assistant United States Attorney

John Martin, Former Assistant United States Attorney

Robert Martin, Former Special Assistant United States Attorney

Robert Martinez, Former Assistant United States Attorney

Alan Marx, Former Special Litigation Counsel to the Assistant Attorney General, Antitrust Division

John Mathews II, Former Assistant United States Attorney

Howard Matz, Former United States District Judge, Central District of California
James Maxeiner, Former Trial Attorney

Harry McCarthy, Former Chief, Criminal Division, United States Attorney's Office for the Western District of Washington

Mary McClymont, Former Trial Attorney

Mary McCord, Former Acting Assistant Attorney General, National Security Division

Mel McDonald, Former United States Attorney, District of Arizona

Thomas McFarland, Former Chief, Civil Division, Long Island Branch, United States Attorney's Office for the Eastern District of New York

Scott McGee, Former Assistant United States Attorney

Sharon McGowan, Former Principal Deputy Chief, Appellate Section, Civil Rights Division

James McGurk, Former Assistant United States Attorney

Patrick McInerney, Former Assistant United States Attorney

John McKay, Former United States Attorney, Western District of Washington

Sarah McKee, Former General Counsel, Interpol U.S. National Central Bureau

Patrick McLaughlin, Former Assistant United States Attorney

Kevin McMunigal, Former Assistant United States Attorney

Stephen McSpadden, Former Trial Attorney

Gabriel Mendlow, Former Special Assistant United States Attorney

Pamel Merchant, Former Senior Trial Attorney

Theodore Merritt, Former Assistant United States Attorney

Tamara Miller, Former Deputy Chief, Criminal Section, Civil Rights Division

Becky Monroe, Former Acting Director, Community Relations Service

Avraham Moskowitz, Former Assistant United States Attorney

Peter Mueller, Former Assistant United States Attorney

Steve Mulroy, Former Trial Attorney

Dennis Mulshine, Former Special Assistant United States Attorney

Albert Murray Jr., Former Senior Litigation Counsel; Former Assistant United States Attorney

Marvin Nathan, Former Trial Attorney

Bill Nettles, Former United States Attorney, District of South Carolina

Rosemary Nidiry, Former Assistant United States Attorney

Alain Nisselson, Former Assistant United States Attorney

Michol O'Connor, Former Assistant United States Attorney
Denise O'Donnell, Former United States Attorney, Western District of New York; Former Director, Bureau of Justice Assistance

Cynthia Oberg, Former Chief, White Collar Crimes Unit, United States Attorney's Office for the Eastern District of Michigan

Omar Ojeda, Former Senior Trial Attorney

David Olinger, Former Assistant United States Attorney

Wendy Olson, Former United States Attorney, District of Idaho

Rafael Ortiz-Segura, Former Immigration Judge

Mark Osler, Former Assistant United States Attorney

Peter Ossorio, Former Supervisory Assistant United States Attorney

Lynn Overmann, Former Deputy Counselor, Access to Justice Initiative

Richard Owens, Former Associate Director, Office of International Affairs, Criminal Division

Nina Pala, Former Assistant United States Attorney

David Payne, Former Assistant United States Attorney

Thomas Peebles, Former Regional Director for Central and Eastern Europe, Office of Overseas Prosecutorial Development, Assistance and Training, Criminal Division

Charles Pereyra-Suarez, Former Trial and Appellate Attorney, Civil Rights Division

Danya Perry, Former Deputy Chief, Criminal Division, United States Attorney's Office for the Southern District of New York

Katrina Pflaumer, Former United States Attorney, Western District of Washington

Channing Phillips, Former United States Attorney, District of Columbia

Stephen Pickard, Former Assistant United States Attorney

Sunny Pietrafesa, Former Trial Attorney

Mark Posner, Former Special Counsel, Civil Rights Division

Ann Powers, Former Senior Trial Attorney, Environment and Natural Resources Division

Caryl Privett, Former United States Attorney, Northern District of Alabama

Francesca Procaccini, Former Trial Attorney

Judith Rabinowitz, Former Assistant Director, Civil Division

Jodi Rafkin, Former Assistant United States Attorney

Kurt Ramlo, Former Assistant United States Attorney

Stephen Ramsey, Former Chief, Environmental Enforcement Section

Katherine Ransel, Former Trial Attorney

Ann Ravel, Former Deputy Assistant Attorney General

Paula Ray, Former Assistant United States Attorney
Kenneth Reich, Former Assistant Chief, Environmental Protection Section, Land and Natural Resources Division
Betty Richardson, Former United States Attorney, District of Idaho
Margaret Richardson, Former Chief of Staff and Counselor to the Attorney General
Stephen Riddell, Former Assistant United States Attorney
Len Rieser, Former Trial Attorney
Patricia Riley, Former Special Counsel to the United States Attorney, United States Attorney's Office for the District of Columbia
Roland Riopelle, Former Assistant United States Attorney
Darwin Roberts, Former Assistant United States Attorney
Riley Roberts, Former Chief Speechwriter to the Attorney General
John Rosenberg, Former Section Chief, Criminal Section, Civil Rights Division
Lory Rosenberg, Former Immigration Judge
Gene Rossi, Former Supervisory Assistant United States Attorney
Richard Rossman, Former United States Attorney, Eastern District of Michigan
Ann Rowland, Former Deputy Chief, Criminal Division, United States Attorney's Office for the Northern District of Ohio
Susan Roy, Former Immigration Judge
John Rubiner, Former Assistant United States Attorney
Charlton Rugg, Former Assistant United States Attorney
Marlene Sallo, Former Chief of Staff and Senior Counsel, Community Relations Service
Sasha Samberg-Champion, Former Senior Attorney, Appellate Section, Civil Rights Division
Leonard Sands, Former Trial Attorney
Zoe Savitsky, Former Trial Attorney
Shira Scheindlin, Former United States District Judge, Southern District of New York
Howard Scher, Former Attorney, United States Department of Justice
Lois Schiffer, Former Assistant Attorney General, Environment and Natural Resources Division
Margo Schlanger, Former Senior Trial Attorney
Paul Schmidt, Former Immigration Judge
Charles Schwidde, Former Senior Trial Attorney
Suzanne Segal, Former United States Magistrate Judge, Central District of California
David Seide, Former Assistant United States Attorney
Ricki Seidman, Former Deputy Associate Attorney General
James Seif, Former Special Assistant to the Assistant Attorney General
Jill Semmerling, Former Special Agent, Office of the Inspector General
Daniel Shanfield, Former Assistant District Counsel, Immigration and Naturalization Service
Hank Shea, Former Assistant United States Attorney
Barton Sheela, Former Assistant United States Attorney
Thomas Sheldon, Former Trial Attorney, Antitrust Division
Vivian Shevitz, Former Chief, Appeals Division, United States Attorney's Office for the Eastern District of New York
Janna Sidley, Former Assistant United States Attorney
Richard Signorelli, Former Assistant United States Attorney
Ron Silver, Former Chief, Civil Division, United States Attorney's Office for the District of Oregon
Larry Silverman, Former Chief, Criminal Division, United States Attorney's Office for the Eastern District of New York
Jane Simkin Smith, Former Assistant United States Attorney
Nancy Simpson, Former Executive Assistant United States Attorney, United States Attorney's Office for the Eastern District of California
Amy Sirignano, Former Trial Attorney
Rima Sirota, Former Attorney Advisor
Thomas Sleisenger, Former Assistant United States Attorney
Melanie Sloan, Former Assistant United States Attorney
Jeffrey Sloman, Former United States Attorney, Southern District of Florida
Margaret Smith, Former Assistant United States Attorney
Mary Smith, Former Counselor, Civil Division
Amy Solomon, Former Executive Director, Federal Interagency Reentry Council
Neal Sonnett, Former Chief, Criminal Division, United States Attorney's Office for the Southern District of Florida
Jacqueline Spratt, Former Assistant United States Attorney
Judson Starr, Former Chief, Environmental Crimes Section
Katherine Staton, Former Assistant United States Attorney
Robert Steinberg, Former Senior Assistant United States Attorney
Carter Stewart, Former United States Attorney, Southern District of Ohio
Rebecca Stewart, Former Deputy Press Secretary
Marc Stickgold, Former Assistant United States Attorney
Corey Stoughton, Former Senior Counsel
Thomas Stout, Former Assistant United States Attorney
Shelley Stump, Former Assistant United States Attorney
James Sturdivant, Former Assistant United States Attorney
Herbert Sturman, Former Assistant United States Attorney
Paul Summit, Former Assistant United States Attorney
Nikhel Sus, Former Trial Attorney
John Sweeney, Former Chief, Criminal Division, United States Attorney's Office for the Northern District of Texas
Jeannette Swent, Former Chief, Civil Division, United States Attorney's Office for the District of Utah
Shahira Tadross, Former Litigation Counsel, Trial Attorney
Clare Tayback, Former Assistant United States Attorney
David Tennant, Former Assistant United States Attorney
Marla Tepper, Former Assistant United States Attorney
Pamela Thompson, Former Executive Assistant United States Attorney
Robert Thomson, Former Deputy Director, Office of Special Investigations
Daniel Thornton, Former Trial Attorney
Jerry Threet, Former Trial Attorney
Brett L. Tolman, Former United States Attorney, District of Utah
Peter Toren, Former Acting Assistant Deputy Chief, Computer Crime and Intellectual Property Section, Criminal Division
Mark Torres-Gil, Former Special Attorney
Jeremy Travis, Former Director, National Institute of Justice
Michael Tremonte, Former Assistant United States Attorney
Somil Trivedi, Former Trial Attorney
Bruce Udolf, Former Chief, Public Integrity Section, United States Attorney's Office for the Southern District of Florida; Former Associate Independent Counsel, Whitewater Investigation
Matthew Umhofer, Former Assistant United States Attorney
Marilyn Urwitz, Former Attorney, Civil Division, Appellate Staff
Joyce Vance, Former United States Attorney, Northern District of Alabama
Johanna Vanderlee, Former Special Assistant United States Attorney
Michael Vatis, Former Associate Deputy Attorney General
Christine Ver Ploeg, Former Trial Attorney
Georgina Verdugo, Former Deputy Assistant Attorney General
Alicia Villarreal, Former Deputy Chief, Public Corruption and Government Fraud, United States Attorney's Office for the Central District of California
Benjamin Wagner, Former United States Attorney, Eastern District of California
Jeffrey Walker, Former Special Assistant United States Attorney
Atlee W. Wampler, Former United States Attorney, Southern District of Florida
William Want, Former Senior Trial Attorney
John Warshawsky, Former Senior Trial Counsel
Les Weinstein, Former Trial Attorney
Anne Weismann, Former Assistant Branch Director, Civil Division
Jack Weiss, Former Assistant United States Attorney
Robert Westinghouse, Former Chief, Criminal Division, United States Attorney's Office for the Western District of Washington
Maya Wiley, Former Assistant United States Attorney
Beth Wilkinson, Former Assistant United States Attorney
Jonathan Willens, Former Assistant United States Attorney
Elliot Williams, Former Deputy Assistant Attorney General
Jennifer Williams, Former Assistant United States Attorney
Carla Woehrle, Former United States Magistrate Judge, Central District of California
Deborah Wong Yang, Former United States Attorney, Central District of California
Gloria Ybarra, Former Assistant United States Attorney
Cynthia Young, Former Chief, Criminal Division, United States Attorney's Office for the District of Massachusetts
Mark Zanides, Former Anti-Terrorism Chief, United States Attorney's Office for the Northern District of California
Katherine Zebell, Former Deputy Director, Office of Tribal Justice
Ken Zimmerman, Former Senior Trial Attorney
Aaron Zisser, Former Trial Attorney
James Zuba, Former Assistant United States Attorney